

EPA Low Level Concerns Policy



THIS POLICY WAS AGREED BY TRUSTEES ON (Date):	August 2026
REVIEW DATE:	August 2027
CHAIR OF TRUSTEES:	
CEO:	

*This policy must be reviewed and updated at least annually and/or following any updates to national and local guidance and procedures.

This policy is designed in line with *Keeping Children Safe in Education (KCSIE) 2026* and associated statutory guidance, including *Working Together to Safeguard Children (latest version)*.

N.B. Each of the EPA schools has adapted this policy to include any local arrangements in place to reflect its specific context. Please see each school's website for further details.

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Policy Summary

This offers guidance for staff if they feel they need to share something that is worrying them about another member of staff who works within the EPA Trust, but that may not necessarily be regarded as a serious allegation or safeguarding matter. It may just be something that sits slightly uncomfortably with them about a member of staff, or something that they feel that member of staff needs some support and training in order to prevent them being in a position that breaches our Staff Code of Conduct policy.

This merely formalises what we already do across the EPA, where we encourage an environment of transparency and openness, and recognise our duty to support staff to ensure best practice.

The policy offers guidance as to what a low-level concern is; with whom and how to pass on that concern; and information for staff should a low-level concern be raised about them.

The Purpose Of The Policy

This guidance should enable staff to feel empowered to report situations where adults in the school community are not quite 'getting it right'. This should be regarded as a positive approach for two distinct reasons:

1. To allow for early intervention with staff whose actions or behaviour may be blurring the boundaries of our Staff Safeguarding Code of Conduct policy, and to avoid things escalating to a more problematic state.

and/or:

2. To allow for the identification of any patterns of low-level concerning behaviour that may place children at risk.

This guidance is designed to reinforce the robust, transparent and holistic safeguarding culture across the EPA Trust. This guidance should be read in conjunction with the Allegations of Abuse Against Staff Policy (for allegations that meet LADO referral) the Staff Safeguarding Code of Conduct Policy, and the *Guidance for safer working practice for those working with children and young people in education settings*, (latest version)

Our aim is to create and embed a culture within our community in which all concerns about adults (including where threshold of allegations is not met) are shared responsibly and with the right person, and are recorded and dealt with appropriately. In turn, this should enable us to identify concerning, problematic or inappropriate behaviour of staff early, and minimise the risk of abuse.

We aim to ensure that adults working in or on behalf of our school are clear of the professional boundaries and act within them in accordance with the ethos and values of our school. This should ensure that staff avoid the slippage of boundaries between staff and student to safeguard both the student and member of staff.

In order to achieve this robust holistic safeguarding culture, the EPA Trust should:

- ensure that staff are clear about, and confident to distinguish, expected and appropriate behaviour from concerning, problematic or inappropriate behaviour – in themselves and others, and the delineation of professional boundaries and reporting lines;
- empower staff to share any low-level concerns with the Designated Safeguarding Lead (DSL) or another member of SLT, and to help all staff to interpret the sharing of such concerns as a neutral act;
- encourage staff to self-report should they feel their conduct or behaviour may have fallen short of the Staff Safeguarding Code of Conduct Policy
- address unprofessional behaviour and help the individual to correct such behaviour at an early stage;
- Identify concerning, problematic or inappropriate behaviour – including any patterns – that may need to be consulted upon with (on a no-names basis if appropriate), or referred to, the LADO;
- provide for responsive, sensitive and proportionate handling of such concerns when they are raised; and
- help identify any weaknesses in the EPA's safeguarding systems.

The Trust recognises that safeguarding concerns relating to adults may arise both in person and online. Low-level concerns may include behaviour occurring within school, during educational visits, whilst working remotely or through the use of digital technology, social media or Artificial Intelligence. All such concerns should be shared where they may indicate that professional boundaries have become blurred.

The Trust recognises that a culture of professional curiosity, openness and respectful challenge is fundamental to safeguarding children and maintaining public confidence in the profession.

Low-Level Concerns Regarding Staff Behaviour:

Definitions:

'staff' should be interpreted very widely to mean any adult associated with the EPA Trust– i.e. whether working for the EPA Trust as a paid employee, worker or self-employed contractor, or unpaid member of staff or volunteer. It also includes anyone who is part of the Governing Body.

This guidance is in reference to behaviour of a member of staff that is below the threshold for a referral to the LADO and is considered a low-level concern. Keeping Children Safe in Education

(KCSIE) 2026 states that the term 'low-level concern' (sometimes referred to as neutral notifications) does not mean that it is insignificant.

A '**low-level concern**' is any concern – no matter how small, and even if no more than causing a sense of unease or a 'nagging doubt' – than an adult working in or on behalf of the EPA Trust may have acted in a way that is inconsistent with the staff code of conduct, including inappropriate conduct outside of work, and does not meet the allegations threshold or is otherwise not considered serious enough to consider a referral to the LADO (KCSIE 2026)

According to the DfE, examples of such behaviour could include, but are not limited to:

- Being over-friendly with children
- Having favourites
- Repeated private communication
- Taking photographs of children on their mobile phone, contrary to school policy
- Engaging with a child on a one-to-one basis in a secluded area or behind a closed door
- Humiliating children
- inappropriate use of AI or digital technologies
- inappropriate online communication
- sharing inappropriate memes or digital content
- repeated use of misogynistic, discriminatory or sexualised language - this includes language or behaviours that normalise sexism, gender-based harassment or disrespect towards women and girls, whether in person or online.
- accessing inappropriate online material using school systems
- failing to maintain professional boundaries online

Staff behaviour expectations extend to online activity, including social media and use of AI/digital tools, in line with the Staff Code of Conduct. Staff should ensure that any use of Artificial Intelligence (AI) is professional, transparent and does not compromise safeguarding, confidentiality or data protection. Staff must not upload safeguarding records, confidential Trust information or personal data relating to children into public AI platforms. AI must not replace professional judgement when making safeguarding decisions.

Online Safety and Digital Conduct

KCSIE 2026 introduces expanded requirements regarding online safety:

- Content risks now explicitly include **misinformation, disinformation (including fake news), and conspiracy theories**.
- The use of **generative AI** in schools must be risk assessed and subject to DfE expectations for product safety, filtering and monitoring.
- Staff should model safe and responsible use of digital platforms, including AI tools, and report any misuse.

This section should be read in conjunction with the school's **Online Safety Policy** and **Acceptable Use Policy**.

Such behaviour can exist on a wide spectrum, from the inadvertent or thoughtless, or behaviour that

may look to be inappropriate, but might not be in specific circumstances, through to that which is ultimately intended to enable abuse.

This guidance distinguishes between behaviour of low-level concern and that which may meet the harms threshold. Staff do not need to be able to determine in each case whether their concern is a low-level concern, or if it is in fact serious enough to consider a referral to the LADO, or meets the threshold of an allegation. Once staff share what they believe to be a low-level concern, that determination should be made by the DSL (see Appendix A).

How Can Someone Share A Low-Level Concern?

- All low-level concerns should be shared with the DSL (or Deputy DSL in the DSL's absence) or a member of the Senior Leadership Team (SLT).
- If the low-level concern relates to the DSL then the report should be made to the Headteacher
- The sharing of low-level concerns should be made as soon as reasonably possible, ideally within 24 hours of becoming aware of it, particularly if this relates to a specific incident.
- However, it is important to note that **it is never too late to share a low-level concern**
- Staff should be reminded that whistleblowing procedures are available if they feel unable to raise concerns through normal channels, in line with strengthened KCSIE 2026 guidance.

Self-reporting:

Occasionally a member of staff may find themselves in a situation which could be misinterpreted or might appear compromising to others. Equally, a member of staff may, for whatever reason, have behaved in a manner which, on reflection, they consider falls below the standards set out in the Staff Code of Conduct Policy.

The Staff Safeguarding Code of Conduct Policy asks all staff to share when they have found themselves in a situation that breaches, or could be perceived as breaching, the Staff Safeguarding Code of Conduct Policy. This is also emphasised during the new staff safeguarding induction meeting with the DSL.

Self-reporting in these circumstances can be positive for a number of reasons: it is self-protective, in that it enables a potentially difficult issue to be addressed at the earliest opportunity; it demonstrates awareness of the expected behavioural standards and self-awareness as to the individual's own actions or how they could be perceived; and, crucially, it is an important means of maintaining a culture where everyone aspires to the highest standards of conduct and behaviour and no 'grey areas' are allowed to develop.

Staff are encouraged to self-report any accidental or unintended use of technology, AI or online communication that may be perceived as inappropriate.

How to report:

All staff are encouraged to speak directly to the DSL (or Deputy DSL in the DSL's absence) or a member of the Senior Leadership Team (SLT) (who will produce a written record), or to send them a written account – this can be done via email, for example, or by completing a Low-Level Concerns Form (Appendix B) to log the incident or situation. Reports may also arise from filtering and monitoring systems, online safety incidents or concerns identified through digital safeguarding monitoring.

Reporting a low-level concern about a member of staff:

The Staff Safeguarding Code of Conduct Policy states that we all have a duty to safeguard our students and that they should report any behaviours that breach, or are seen to breach, the Staff Safeguarding Code of Conduct Policy. This is also emphasised at the new staff safeguarding induction meeting with the DSL. A reminder is also given at the start of each academic year in the staff briefing along with a reminder of how to communicate concerns, and that reports of concerns will always be handled with discretion.

What if I am not sure it classes as something worthy of reporting?

You should still run this past the DSL or a member of SLT and allow them to make the professional judgement as to what information is necessary to record for safeguarding purposes.

What happens next?

The name and role of the individual sharing the low-level concern should be stated, as should the name of the individual about whom the concern is being raised, and their rôle within the EPA Trust at the time the concern is raised. If the latter individual has an opposing factual view of the incident, this should be fairly recorded alongside the concern. The record should include brief context in which the low-level concern arose, and concise details (which are chronological and as precise and accurate as possible) of any such concern and relevant incident(s). The record should be signed, timed and dated.

How Should A Low-Level Concern Be Responded To?

The flow diagram in Appendix C explains the protocols followed when a low-level concern has been received.

Can The Sharing Of A Low-Level Concern Be Done Anonymously?

If the staff member who raises the concern does not wish to be named, then we should respect that person's wishes as far as possible.

However, there may be circumstances where the staff member will need to be named (for example, where it is necessary in order to carry out a fair disciplinary investigation) and, for this reason, anonymity should never be promised to members of staff who share low-level concerns. Where possible, we would try to encourage staff to consent to be named, as this will help to create a culture of openness and transparency.

Where Is This Information Stored?

Reports that meet the low-level concerns criteria are kept on the school's Low-Level Concerns log, to which the DSL, Headteacher, Deputy Headteacher(s) and HR Manager also have access.

Low-level concern records should be stored securely and separately from personnel files, whilst remaining capable of being reviewed collectively to identify patterns of behaviour over time.

Can A Member Of Staff Access Records Of Low-Level Concerns About Them?

The nature of this policy is that we encourage buy-in and cooperation from staff in order to establish and maintain a safeguarding culture of openness, accountability and transparency.

Contrary to common belief, there is no stand-alone 'safeguarding' exemption that trumps the subject access right. However, data controllers will always be able to prefer children's privacy rights on balance if the circumstances justify it, notably should the record of information relate to a specific child who may be named or identifiable by context. Therefore, there may be some instances where a child's privacy rights mean a member of staff may not have access to that information.

Employment law (in terms of process and decision-making) and data protection law (with its principles of transparency, fairness, accountability and accuracy) support the idea that staff should understand the information held about them and, if appropriate, be able to correct or feed into it. Hence the importance of staff self-reporting and co-operating with this holistic safeguarding culture.

Can A Member Of Staff Challenge The Recorded Concerns About Them?

Yes. Where there is no privacy issue for a child, then a member of staff should feel they can cooperate with what has been observed and feel they can feed into the report, making corrections should they feel that it is warranted.

How Long Will The Records Of Low-Level Concerns About A Member Of Staff Be Retained?

KCSIE does not prescribe any timeframe here. In order to identify emerging patterns or cumulative concerns which, when viewed together, may indicate a safeguarding risk or require consultation with the LADO, it is important to maintain all records of low-level concerns for as long as the member of staff works at the school. When a staff member leaves and/or takes up new employment, that creates a natural point at which the content of the file may be reviewed to ensure it still has value (either as a safeguarding measure or because of its possible relevance to future claims) and is therefore necessary to keep. Any record of low-level concerns that may be kept about such person is subject to specific review in terms of:

- a) whether some or all of the information contained within any record may have any reasonably likely value in terms of any potential historic employment or abuse claim so as to justify keeping it, in line with normal safeguarding records practice; or
- b) if, on balance, any record is not considered to have any reasonably likely value, still less actionable concern, and ought to be deleted accordingly.

In What Circumstances May These Records Be Used And With Whom May The Records Be Shared?

Only the DSL, Headteacher, Deputy Headteacher(s) and Head of HR will have access to this information. If there has not been any referral to the LADO then there is no reason to share this information with any prospective employers. Any allegations that were proven to be false, malicious or unsubstantiated would not be included in employer references.

This policy should be read in conjunction with:

- Staff Safeguarding Code of Conduct Policy
- Safeguarding & Child Protection Policy
- Managing Allegations Policy
- Whistleblowing – Staff Raising Concerns at Work Policy
- Part Four KCSIE 2026
- Guidance for Safer Working Practice for Adults Working with Children and Young People in Education Settings (latest version)

When an allegation should be referred to the LADO

Allegation

Behaviour which indicates that an adult who works with children has:

- behaved in a way that has harmed a child, or may have harmed a child
- possibly committed a criminal offence against or related to a child
- behaved towards a child or children in a way that indicate that they may pose a risk of harm to children

Low-Level Concern

Any concern - no matter how small, even if no more than a 'nagging doubt' – that an adult may have acted in a manner which:

- is not consistent with an organisation's Code of Conduct, and/or
- relates to their conduct outside of work which, even if not linked to a particular act or omission, has caused a sense of unease about the adult's suitability to work with children

Appropriate Conduct

Behaviour which is entirely consistent with the organisation's Code of Conduct, and the law

(Farrer & Co, 2020)

APPENDIX B:

Low-Level Concern Form

Please use this form to share any concern – no matter how small, and even if no more than a ‘nagging doubt’ – that an adult may have acted in a manner which:

- is not consistent with the EPA Trust’s Staff Safeguarding Code of Conduct Policy, and/or
- relates to their conduct outside of work which, even if not linked to a particular act or omission, has caused a sense of unease about that adult’s suitability to work with children.

You should provide a concise record – including a brief context in which the low-level concern arose, and details which are chronological, and as precise and accurate as possible – of any such concern and relevant incident(s) (and please use a separate sheet if necessary). The record should be signed (if not anonymous), timed and dated.

Please share this form with the DSL (or Deputy DSL in the DSL’s absence), or with a member of SLT.

Name of staff member:		Department / Rôle:
Concern:		
Your name:	Signed:	Date:

Appendix C

Protocols to be followed on receipt of a low-level concern

